



GOVERNOR'S OFFICE OF
ENERGY DEVELOPMENT

Governor's Office of Energy Development:
High Cost Infrastructure Tax Credit

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▶ The High Cost Infrastructure Tax Credit

- ▶ Purpose: The High Cost Infrastructure Tax Credit (HCITC) is an incentive that supports investments in qualifying cost-intensive infrastructure projects. The purpose of the program is to promote the business expansion and natural resource development that is critical to advancing Utah's economy.
- ▶ The program is a tool that can be used to attract companies to Rural Utah.
 - ▶ *Please note: HCITC cannot be used with EDITIF.*
- ▶ The program offers another option for companies whose projects might not fit within the EDITIF parameters.

High Cost Infrastructure Tax Credit Program: **Background**



- ▶ Beginning in 2012 Sen. Okerlund and the GRPB began discussions about an incentive that would be more tailored for projects in rural areas.
 - ▶ *Idea was for a non-refundable credit that would help offset the high cost of infrastructure for projects proposed in transmission-constrained areas.*
- ▶ Legislation first proposed in 2015 as SB 216; Sponsored by Sen. Okerlund
- ▶ Passed with last minute changes that added provision to encourage expedited Tier 3 investments.
- ▶ Changes proposed in 2016 session; only minor administrative changes made it into final bill.
- ▶ OED has created rules and procedures; program finally actionable this month.



High Cost Infrastructure Tax Credit Program: *How it Works*



- ▶ **Standard eligibility**
 - ▶ Project types: New or expanding industrial, manufacturing, mining & agricultural projects for which infrastructure costs represent >10% of capital expenditure
 - ▶ Qualifying infrastructure: road, rail, transmission, pipeline, water line
 - ▶ Tax Credits: 30% of newly generated state revenue each year for 20 years or until 50% of infrastructure investments are recovered
- ▶ **Refinery/Tier 3 eligibility**
 - ▶ Project types: Fuel standards compliance projects that transition fuel products to Tier 3
 - ▶ Qualifying infrastructure: Equipment necessary to achieve Tier 3
 - ▶ Tax Credits: Up to 30% of state revenue each year for 20 years or until 30% of the infrastructure investments are recovered



High Cost Infrastructure Tax Credit Program: ***Process***



- ▶ Interested companies must submit a pre-application
 - ▶ After OED acknowledges receipt of pre-application, the incentives manager will review the pre-application no later than Friday of the week after it was submitted.
- ▶ If all eligibility requirements appear to be satisfied, applicant will be invited to submit an application.
 - ▶ Program manager will review application, schedule follow-up calls/meetings as necessary to vet and refine application.
- ▶ Once OED is confident all criteria are satisfied the project will be included in the next UEIA Board Meeting for review.
- ▶ If Board confirms an incentive is warranted per OED's recommendation, OED will create an authorization letter acknowledging the award, and commence work on a contract to govern the tax incentive.



High Cost Infrastructure Tax Credit Program: **Board Authorization**



- ▶ If OED determines that all criteria have been met, it will recommend to the Utah Energy Infrastructure Authority that the project warrants a credit authorization
- ▶ Utah Energy Infrastructure Authority
 - ▶ Has energy infrastructure bonding authority, and serves as review/approval board for HCITC
 - ▶ Determines which projects receive credits based on eligibility and state benefits criteria; determines annual credit amount in case of Tier 3 projects
 - ▶ Chaired by Governor's Energy Advisor, with make-up that reflects its authorities and priorities:
 - ▶ *GOED; SITLA; utility representative; rural county commissioner; rural energy industry representative; two members of public w/relevant experience; public finance expert*



High Cost Infrastructure Tax Credit Program: **Example #1**



- ▶ ABC Turkey Farms, LLC, based in Piute County, received a contract from Norbest to provide turkeys.
 - ▶ Company must invest \$5 million to build 10 new poultry houses.
 - ▶ Of the \$5 million, \$2 million will be used to install a natural gas lines and to upgrade power lines and associated facilities, e.g. substation.
 - ▶ The expanded operation will have gross sales of \$4,000,000 and incremental new state revenue of \$150,000 in each of the next 20 years.
 - ▶ Tax credit would equal 30% on an annual basis (\$45K) until it hits 20 years or receives credits totaling 50% (\$1M) of the project's infrastructure costs.
 - ▶ ABC would never realize the full \$1M credit, maxing out at \$900K after twenty years.



High Cost Infrastructure Tax Credit Program: *Example #2*



- ▶ ABC Mining L.L.C., based in Carbon County, is creating a wholly new gravel mining venture in neighboring Emery County.
 - ▶ The company must invest a total of \$25,000,000 in order to get the mine operating.
 - ▶ Of the \$25 million, \$2 million will be used to build a 1-mile road and \$3 million will be used to build a 1 mile railroad spur to their facility, i.e. ~20% of initial “capex.”
 - ▶ The company anticipates gross sales of **\$12.5 million** and new state revenue of **\$750 thousand** for each of the next 20 years.
 - ▶ Tax credit would equal 30% on an annual basis (\$225,000) until it hits 20 years or receives credits totaling 50% (\$2.5M) of the project’s aggregate infrastructure costs.
 - ▶ ABC Mining would realize the full \$2.5M credit after twelve years, at which time the credit period would end.



High Cost Infrastructure Tax Credit Program: *Example #3*



- ▶ ABC Oil, Inc., based in Davis County, is a crude oil refining facility that produces 30,000 barrels per day.
 - ▶ In order for its fuel to meet EPA's new Tier 3 gasoline standards, the company must upgrade its hydrotreater at a cost of \$50 million.
 - ▶ The company has gross sales of **\$200 million** and state revenue of **\$2.4 million** for each of the next 20 years.
 - ▶ The Board decides to award a 15% credit* (\$360K) annually until it has received tax credits totaling 30% of the Tier 3 infrastructure costs (\$15M).
 - ▶ * Annual credit could be up to 30% per year at the discretion of the Board.
 - ▶ ABC would never realize the full 30% of their infrastructure investment either, maxing out at \$7.2M after 20 years.





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